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Message Text

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ORIGIN EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 PM-07 INR-11 L-03 ACDA-19

NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15 TRSE-00

SAJ-01 SS-20 NSC-07 DODE-00 H-03 CU-05 OMB-01 AEC-11

OIC-04 SAM-01 SCI-06 DRC-01 SSO-00 NSCE-00 INRE-00

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OASD/ISA:TWILKINSON
JCS/J-5:COL LAFFERTY
NSC:MR. HIGGINS
S/S-O:L.MATTESON
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O R 021820Z SEP 74
FM SECSTATE WASHDC
TO USMISSION NATO IMMEDIATE
INFO USMISSION GENEVA
USNMR SHAPE
USCINCEUR
USLO SACLANT
USDOCOSOUTH
CINCLANT

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E.O. 11652: GDS
TAGS: PFOR, NATO
SUBJECT: CSCE: CBM'S GUIDANCE

REF: USNATO 4657, 4633
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1. LATEST IS DRAFT IS A USEFUL STEP FORWARD AND REVISED FORMAT CLARIFIES ISSUES WHILE HELPING SYNTHESIZE ALLIED OBJECTIVES. YOU SHOULD DRAW ON FOLLOWING IN FURTHER DISCUSSION AT POLADS SEPTEMBER 3.

2. PARA 4. AGREE THAT LANGUAGE IN PARA 4 ON NEUTRAL INTERESTS SHOULD BE PLACED IN PARA 8.

3. PARA 5A. AGREE TO DELETION OF "INTERESTED." YOU MAY AGREE TO "AS MANY AS POSSIBLE" VICE "MOST", BUT WE WOULD PREFER TO DELETE REFERENCE ENTIRELY. ALSO AGREE TO DELETION OF "IN WHICH THEIR FORCES PARTICIPATE."

4. PARA 5A. "IN THEIR TERRITORY IN EUROPE" WOULD SEEM TO IMPLY THAT ONLY HOST STATE IS OBLIGATED TO GIVE NOTIFICATION OF MANEUVERS, A FORMULATION WHICH WOULD FREE THE SOVIETS FROM NOTIFYING THEIR MANEUVERS IN EASTERN EUROPE. ALLIES MIGHT WISH TO DISCUSS THIS ISSUE FURTHER, BUT TO LEAVE IT OPEN IN PRESENT PAPER. OUR PREFERENCE FOR NOW IS TO HOLD TO MORE GENERAL PHRASE

"IN THE RELEVANT AREA."

5. PARA 5A. YOU SHOULD JOIN IN OPPOSING GREEK SUGGESTION TO BRACKET PHRASE "AND EXCLUDING THE MEDITERRANEAN."

6. PARA 5A. YOU SHOULD WORK TO RETAIN BRACKETING ON NORWEGIAN PROPOSAL FOR VOLUNTARY NOTIFICATION OF SEPARATE AIR AND NAVAL MANEUVERS. FYI: SINCE ISSUE OF INDEPENDENT AIR AND NAVAL MANEUVERS REPRESENTS BASIC DIFFERENCE OF POSITIONS WITHIN ALLIANCE -- I.E. BETWEEN UK AND NORWEGIANS -- WE HAVE NO OBJECTION TO SEEING IT SURFACED IN POLADS PAPER FOR EVENTUAL NAC CONSIDERATION. END FYI.

7. PARA 5B. YOU SHOULD HOLD TO PREVIOUS GUIDANCE ON MOVEMENTS (STATE 176397 AND STATE 181101). IF POINT RAISED BY UK (PARA 7 USNATO 4657) COMES UP AGAIN, YOU MAY SAY THAT THE US HAS NEVER SUGGESTED THAT ALLIES CONFIDENTIAL

GIVE UP MOVEMENTS WITHOUT SOVIET CONCESSIONS. OUR VIEW IS THAT ALLIES SHOULD DEFINE A REALISTIC QUID PRO QUO INVOLVING SOVIET CONCESSIONS ON THE CRITERIA FOR MANEUVERS.

8. PARA 5C. WE CAN ACCEPT PARAGRAPH AS A WHOLE AND SUGGEST REMOVING ALL BRACKETS. WOULD LIKE TO SEE BELGIAN SUGGESTION ON MODIFICATION OF US LANGUAGE BEFORE

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COMMENTING, BUT WE WANT ALLIES TO ACCEPT TEXT ALREADY AGREED AT GENEVA AS BASIS FOR CBM ON EXCHANGING OBSERVERS.

9. PARA 5D. AGREE TO "HOWEVER" VICE "OR" AND "DIRECT" VICE "STRONG". WITH THOSE CHANGES WE CAN SUPPORT REMOVAL OF BRACKETS. YOU SHOULD FURTHER SUGGEST THAT THIS PARAGRAPH, ALONG WITH PARA 4, BE PLACED IN PARAGRAPH 8, THUS FOCUSING PARAGRAPH 5 OF PAPER ON SUBSTANTIVE RATHER THAN TACTICAL QUESTIONS.

10. PARA 6. YOU MAY SUPPORT TURKISH FORMULATION AND REITERATE US VIEW THAT SELF-RESTRAINT ISSUE SHOULD BE HANDLED IN THE PREAMBLE TO THE CBM ITEM (SEE STATE 081134 PARA 19 A2).

11. PARA 8 SUB PARA 3. YOU MAY SUPPORT FRG-NORWEGIAN SUGGESTION RE DROPPING "WRITTEN OR UNWRITTEN."

12. PARA 8 SUB PARA 4. WE REMAIN PUZZLED ABOUT INTENDED MEANING OF THIS PARAGRAPH. AS DRAFTED, IT SUGGESTS THE

ALLIES AIM AT COVERING ALL RPT ALL MANEUVERS THAT MIGHT BE MILITARILY OR "POLITICALLY" SIGNIFICANT, REGARDLESS OF SIZE, CATEGORIES OF FORCES, AND CRITERIA ON AREA THAT MAY BE FINALLY AGREED. WE WOULD AGREE WITH A STATEMENT THE THRUST OF WHICH WOULD BE THAT DISTINGUISHING BETWEEN NATIONAL AND MULTINATIONAL MANEUVERS SHOULD NOT ENABLE A PARTICIPATING STATE TO EXCLUDE NOTIFICATION OF A MANEUVER WHICH MEETS OTHER AGREED CRITERIA FOR NOTIFICATION.

13. PARA 9. WE DO NOT WISH TO RULE OUT COMMITTING
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FIGURES TO WRITING; THEREFORE, YOU SHOULD CONTINUE TO WORK FOR DROPPING LAST SENTENCE.

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